

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 PM-07 H-03 INR-11 L-03

NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 SAJ-01 TRSE-00 CU-05 ACDA-19 SAM-01 DRC-01

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R 131130Z SEP 74

FM USMISSION GENEVA

TO SECSTATE WASHDC 8236

INFOALL CSCE CAPITALS 185

AMEMBASSY OSLO

USNMR SHAPE

USCINEUR

USLO SACLANT NORFOLK VA

USDOCSOUTH

CINCLANT

C O N F I D E N T I A L GENEVA 5808

E.O. 11652: GDS

TAGS: PFOR PARM

SUBJECT: CSCE: CONFIDENCE-BUILDING MEASURES

1. SUMMARY: IN FIRST WEEK THAT HAS PASSED SINCE
SUB-COMMITTEE ON MILITARY SECURITY RESUMED ITS MEETINGS,
SEVERAL OF OUR NATO ALLIES HAVE DEMONSTRATED A NEW
DISPOSITION TWOARDS BREAKING STALEMATE WITH SOVIETS ON
CBMS. IN COURSE OF SUB-COMMITTEE'S RE-EXAMINATION OF
PARAMETERS FOR NOTIFYING MANEUVERS, ALLIES FOR FIRST
TIME EXPLICITLY INDICATED WILLINGNESS AGREE
TO ONE OR TWO EXCEPTIONS TO THE EUROPEAN-WIDE AREA
OF APPLICATION AND TO ACCEPT 30 DAYS FOR ADVANCE
NOTIFICATION PROVIDED EAST DID ALSO.SOVIETS HOWEVER,
SHOWED NO INCLINATION AT THIS TIME TO BUDGE FROM THEIR
PREVIOUS POSITIONS. END SUMMARY.

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2. NATO REPS ON MILITARY SECURITY SUB-COMMITTEE HELD

THREE CAUCUSES DURING WEEK AT WHICH CONSIDERABLE ATTENTION WAS GIVEN TO WAYS IN WHICH STALEMATE IN NEGOTIATIONS ON CBMS MIGHT BE OVERCOME. BELGIAN REP SAID HE WAS UNDER NEW INSTRUCTIONS TO ACCELERATE PROGRESS OF SUB-COMMITTEES' WORK AND HE SUGGESTED INDICATING AT THIS TIME THAT ALLIANCE WAS PREPARED ACCEPT 30 DAYS ADVANCE NOTICE FOR MANEUVERS PROVIDED SOVIETS DID ALSO. VARIETY OF VIEWS WERE EXPRESSED AT CAUCUS CONCERNING TACTICS AND FRENCH LATER ASKED SWEDES TO ACT AS INTERMEDIARIES IN ACHIEVING SIMULTANEOUS EAST-WEST AGREEMENT ON NEUTRAL PROPOSAL OF 30 DAYS. SWEDES, BALKED, EXPLAINING THAT NEUTRALS PREFERRED PACKAGE AGREEMENT ON ALL MAJOR PARAMETERS, BUT AT SEPT 13 SUB-COMMITTEE MEETING MALTESE REP PROPOSED THAT 30 DAYS BE TAKEN AS BASIS FOR DISCUSSION. SILENCE ENSUED AND SOVIET REP INTERVENED TO SAY THAT HE INFERRED FROM ABSENCE OF COMMENTS BY WESTERN REPS THAT THEY WERE NO LONGER INSISTING ON THEIR OWN PROPOSAL OF 49 DAYS AND THAT DIFFERENCES COULD NOW BE CONSIDERED REDUCED TO RANGE OF 10 TO 30 DAYS, WITH FORMER FIGURE REMAINING FIRM SOVIET POSITION. ITALIAN, UK, CANADIAN, FRG, AND BELGIAN REPS RESPONDED THAT PROPOSAL OF 49 DAYS HAD NOT BEEN DROPPED BUT THAT THEY DID FIND MALTESE SUGGESTION INTERESTING. UK REP ADVISED LEAVING SUGGESTION OPEN FOR FURTHER CONSIDERATION.

3. ALLIES ALSO SHOWED WILLINGNESS BREAK STALEMATE ON QUESTION OF AREA OF APPLICATION. FOLLOWING CAUCUS TO COORDINATE TACTICS, UK REP EXPLICITLY INDICATED FOR FIRST TIME THAT WEST WOULD AGREE TO SPECIFIC EXCEPTIONS IN ONE OR TWO CASES TO THE EUROPEAN-WIDE COVERAGE OF CBMS. UK INTRODUCED, AS NON-PAPER, A MODIFIED TEXT PROVIDING THAT NOTIFICATION WOULD BE GIVEN OF MANEUVERS "WHICH TAKE PLACE ON THE TERRITORY OF ANY PARTICIPATING STATE IN EUROPE, EXCEPT (...), AS WELL AS, IF APPLICABLE, IN THE ADJOINING SEA AREA AND AIR SPACE." EMPHASIZING THAT THIS WAS MAJOR POLITICAL OPENING, UK, CANADIAN AND FRENCH REPS INVITED THOSE WHO SOUGHT EXCEPTIONS FOR PARTS OF THEIR TERRITORIES TO SUGGEST WAYS OF FORMULATING SUCH A PROVISION, FILLING IN THE BLANK IN THE UK TEXT. SOVIET REP SAID UK TEXT WOULD BE STUDIED BUT HE INITIALLY COUNT

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ERED WITH AMENDMENT TURNING IT INTO EXPRESSION OF STANDARD SOVIET BORDER-ZONE CONCEPT. TURKISH REP MADE NO COMMENT ON THIS ISSUE EITHER AT CAUCUS OR SUBCOMMITTEE BUT GREEK REP TOLD SUB-COMMITTEE HIS DELEGATION COULD NOT AGREE TO TERRITORIAL EXCEPTIONS. HE INDICATED TO CAUCUS THAT HE HAD RECEIVED NEW INSTRUCTIONS ON THIS ISSUE, OBVIOUSLY AIMED AT COUNTERING TURKS.

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